

## **Flood and Coastal Erosion Risk**

## **Management Investment Plan**



## **Document Information**

Title	Flood and Coastal Erosion Risk
	Management Investment Plan
Owner	Sefton Council
Version	1.5.2
Status	Final – Following publication of draft
	medium term plan
Author (s)	Paul Wisse (update), Graham Lymbery
	and Michelle Barnes
Date of publication	October 2016
Approved by	Paul Wisse

Sefton Council Flood and Coastal Erosion Risk Management Team Magdalen House Bootle Liverpool L20 3NJ 0151 934 2959 flooding@sefton.gov.uk

### Contents

**1.0 Introduction** 

- **1.1 Why has this Investment Plan been done?**
- **1.2 What is the purpose of this Investment Plan?**
- 2.0 Aims and objectives

2.1 The Investment Plan

3.0 How flood and coastal erosion risk is managed in Sefton

- 3.1 Overview of flood and coastal erosion risk management in Sefton
- 4.0 How flood and coastal erosion risk management is funded in Sefton

4.1 Funding sources available

- 4.2 Revenue funding and allocation to activities
- 4.3 Capital funding
- 4.4 Detail of each capital project scheme bid for medium term plan 2014
  - 4.4.1 Crosby Marine Lake to Formby Point Strategy for Coastal defence
  - 4.4.2 Formby Strategic Flood Risk Management Programme
  - 4.4.3 Sefton Strategic Surface Water Management Plan Delivery Programme
  - 4.4.4 North West Strategic Regional Monitoring Programme
  - 4.4.5 Merseyside Strategic Groundwater Flood Risk Pilot Strategy
  - 4.4.6 Merseyside Natural Flood Management Study
  - 4.4.7 Fouracres Multi Agency Flood Options and asset Management Plan
  - 4.4.8 River Alt Training Study
  - 4.4.9 Ainsdale and Birkdale Land drainage Study
  - 4.4.10 Sefton Watercourses Under Highway Study
  - 4.4.11 The Nile Investigation
  - 4.4.12 The Pool Investigation
  - 4.4.13
- 5.0 Prioritising flood and coastal erosion risk management in Sefton
  - **5.1** How is flood and coastal erosion risk management funding prioritised in Sefton?
- 6.0 Monitoring and review
  - 6.1 How often will this investment Plan be reviewed?
- 7.0 Further reading

### 1.0 Introduction

#### 1.1 Why has this Investment Plan been done?

Flood risk and coastal erosion are serious issues for Sefton and this is recognised within the Community Risk Register that places flooding, in particular, as one of our most significant risks. Our approach to managing this is set out in the Flood and Coastal Erosion Risk Management Strategy which is complimented by a supporting Service Delivery Plan and this Investment Plan.

#### 1.2 What is the purpose of this Investment Plan?

The purpose of this Investment Plan is to set out the approach the Council will take to the provision of and securing of funding for the management of flood risk and coastal erosion over the short to medium term. For revenue funding provided from Council resources it will identify how this will be allocated to activities, the benefits of these activities and the consequences of ceasing or reducing the levels of funding. For capital funding for schemes it will set out the current identified requirement with possible sources and limitations, again setting out the benefits of the schemes and the consequences of not undertaking the schemes.

Whilst this Plan provides transparency in relation to our approach for our communities it is primarily aimed at decision makers within the Council and within partner agencies. If we are to secure funding from within the Council or partners in the form of grant aid or contributions we need to clearly set out our future requirements along

with benefits and consequences even if it is only in principal for schemes which are not yet at a detailed stage. Doing so will allow officers to seek grant aid and contributions.

3

The Plan briefly summarises the possible sources of funding, then discusses revenue and capital funding in turn. As a Plan approved by the Council it sets direction and will inform any future allocation of funds. Where it is identified that funding is required from sources external to the Council, officers are authorised to seek this funding in accordance with the Plan.

#### **1.3 Plan Update**

The plan will be updated annually to reflect changes in revenue budgets, progress made on funding applications, the publication of the Medium Term Plan (Environment Agency Grant in Aid funding) and new scheme identification. Changes have been identified in bold to the text where applicable.



## 2.0 Aims and objectives

#### 2.1 The Investment Plan

The objectives of the Investment Plan are to:

- Present an overview of the funding for the management of flood and coastal erosion in Sefton
- Identify potential funding needs
- Set out current revenue funding for this service area
- Set out the benefits/consequences of increases or decreases in funding



# 3.0 How flood and coastal erosion risk is managed in Sefton

#### 3.1 Overview of flood and coastal erosion risk management in Sefton

Figure 1 illustrates how flood and coastal erosion risk is managed by Sefton Council from its vision, objectives, actions and influences of guiding principles from the National Flood and Coastal Erosion Risk Management Strategy. An explanation of the diagram follows:

The vision for the management of flood and coastal erosion risk is set in the centre of the diagram. The circles linked to the vision set out the detailed outcomes we are seeking and each is accompanied by activities that support their delivery. Around the outside are set the principles that we will seek to work to, these will apply across all activities.

The activities and how they are funded, along with costs and benefits, are set out in more detail in section 4. They are also detailed in the supporting Service Delivery Plan which includes how we will monitor and report on our actions and an overview of the actions are presented in the Local Flood and Coastal Erosion Risk Management Strategy.

Whilst the Flood and Coastal Erosion Risk Management Strategy, Service Delivery Plan and Investment Plan are separate documents it is only when considered together that they satisfy our legal requirements under the Flood and Water Management Act (2010) and the Flood Risk Regulations (2009).



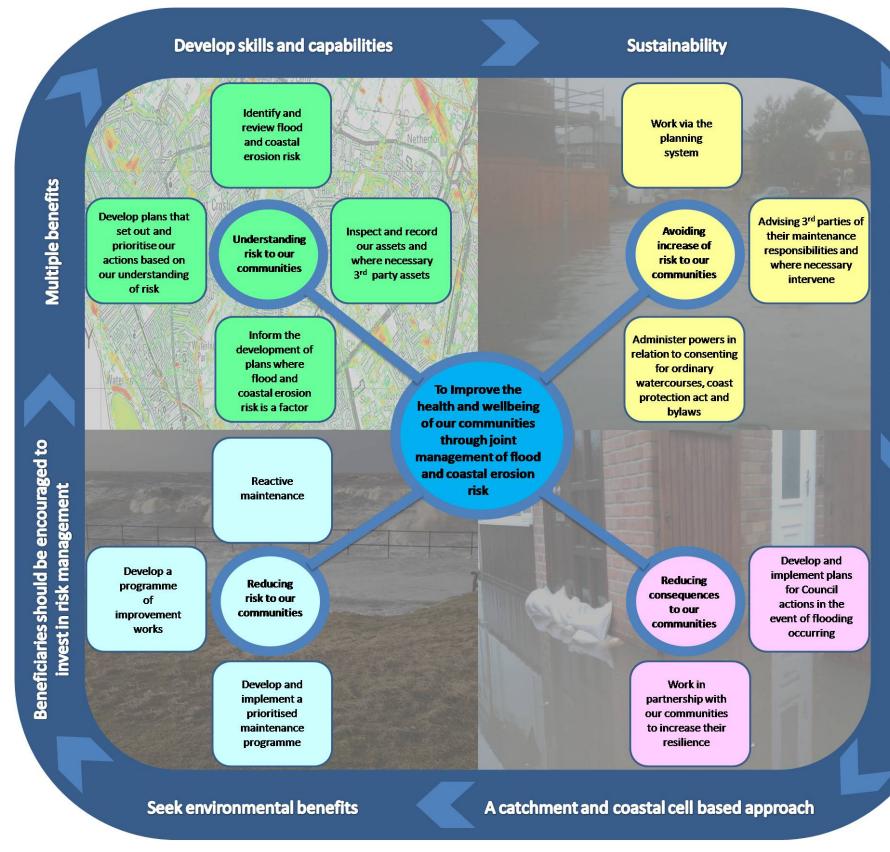


Figure 1: Management of Flood and Coastal Erosion Risk in Sefton

Proportionate, risk based approach

**Community focus and partnership working** 

# 4.0 How flood and coastal erosion risk management is funded in Sefton

#### Source of Description Administered Appropriate Criteria Process funding by for **Flood Defence** Central Environment Medium to For 100% Bids have to be large capital **Grant in Aid** entered into a government Agency funding there is (FDGiA) funding for flood projects. an expectation medium term and coastal that the benefits plan and defence projects. will exceed the submitted to the Funding levels for costs by at least a Environment each scheme factor of 5. There Agency on an relate directly to is a positive annual basis. If the number of adjustment for successful an households indicative houses in protected, damage socially deprived allocation is areas. If a made but this is prevented and other benefits scheme does not subject to a such as meet the criteria successful grant environmental or for 100% grant application. business benefits aid then lesser that will be amounts can be delivered. There bid for with the is additional shortfall being emphasis on made up with protecting funding households in contributions deprived areas. from elsewhere.

#### 4.1 Funding sources available

Source of	Description	Administered	Appropriate	Criteria	Process
funding		by	for		
Local Levy	The Regional	Environment	Smaller	The criteria are	Schemes are
	Flood and Coast	Agency	projects or as	set by the	either identified
	Committee can		а	Regional Flood	through the
	agree a levy to be		contribution	and Coastal	Medium Term
	paid by upper tier		to FDGiA	Committee and	Plan or can be
	authorities		projects.	are currently	submitted direct
	(county and			under review.	to the committee
	unitary				via the
	authorities) for				Merseyside
	works which do				Strategic Flood
	not attract a				Group.
	sufficiently high				
	priority for				
	funding by				
	national				
	government, but				
	are nonetheless				
	cost effective and				
	of local				
	importance. The				
	Local Levy is				
	supported by the				
	Department of				
	Communities and				
	Local				
	Government				
	(DCLF). It allows				
	locally important				
	flood defence				
	projects,				
	including				

Source of	Description	Administered	Appropriate	Criteria	Process
funding		by	for		
	property level				
	protection to go				
	forward. The				
	Levy is agreed				
	annually and				
	monies can be				
	carried over				
	annually.				
	However, any				
	local schemes				
	suggested which				
	use the Levy need				
	to ensure that they				
	are in-line with				
	the regional				
	priorities as set				
	out by the				
	Regional Flood				
	and Coastal				
	Committee. The				
	Local Levy can				
	top up Flood				
	Defence Grant in				
	Aid funding.				
United	Investment	United	Projects	The criteria and pr	ocess have not yet
Utilities	heavily regulated	Utilities	which	been developed bu	t are being
	by Ofwat but		help to	discussed as part o	f looking at
	opportunities for		remove	opportunities for jo	oint working.
	contributions to		surface water		
	area-wide projects		from		
	which help to		combined		

Source of	Description	Administered	Appropriate	Criteria	Process
funding		by	for		
	address sewer		sewers or		
	under-capacity		projects		
	problems or		which help		
	assets at risk of		protect		
	flooding.		critical		
			infrastructure		
Section 106	Section 106 of the	Sefton	Larger		Administered by
funding	Town and	Council	development		Planning.
(developer	Country Planning		sites		
contributions)	Act 1990 allows a				
	planning authority				
	to request				
	payments from				
	developers				
	(linked to specific				
	developments to				
	contribute to the				
	infrastructure				
	required to make				
	developments				
	acceptable in				
	planning terms)				
Community	A local levy	Sefton	Larger		Administered by
Infrastructure	applied by the	Council	development		Planning.
Levy	Planning		project		
	Authority on				
	developers to				
	contribute to a				
	general				
	infrastructure				
	fund.				

Source of	Description	Administered	Appropriate	Criteria	Process
funding		by	for		
Requesting	Contributions		All projects	To be est	ablished
Local	from residents				
Contributions	and/or businesses				
	that benefit from				
	proposed flood				
	risk mitigation				
	schemes may be				
	explored in				
	specific cases.				
Council	The Council has a	Sefton	All projects	The allocation of	A process is
Capital	limited amount of	Council		funding is	established that
	capital funding			assessed against	involves officers
	which it can			needs across the	and elected
	allocate to			Council	Members
	priority actions.				
Liverpool City	A key objective is	Liverpool City	Larger	The criteria are	Major schemes
<b>Region Local</b>	Strategic	Region Local	development	set by the	would need to
Enterprise	Economic	Enterprise	project	Liverpool City	be agreed by the
Partnership	Development –	Partnership		Region Local	Liverpool City
	contributing to			Enterprise	Region Local
	the development			Partnership	Enterprise
	of spatial				Partnership and
	planning,				included in their
	housing,				forward
	transport, skills				programme
	and				
	infrastructure. Th				
	ey are the main				
	economic				
	development				
	interface with				

Source of	Description	Administered	Appropriate	Criteria	Process
funding		by	for		
	Government and				
	form part of the				
	Liverpool City				
	Region Combined				
	Authority where				
	their role is to				
	lead on economic				
	development				
Council	Revenue funding	Sefton	All projects	Where a small	Decided at
Revenue	is allocated to this	Council		contribution can	Officer level.
	service area.			allow a scheme	
				to progress	
				officers will	
				consider the	
				relative merits of	
				the revenue work	
				that could be	
				undertaken as	
				compared to the	
				capital scheme,	
				especially in	
				relation to	
				reduction of	
				maintenance	
				liability.	
Local	The Council has a	Sefton	All projects	There would	The LTP
Transport	capital fund	Council		have to be a clear	programme is
Plan	allocated through			mutual benefit	planned within
	the Local			identified and	the Investment
	Transport Plan			then prioritised	Programmes and
	(LTP) focussed			against other	Infrastructure

Source of	Description	Administered	Appropriate	Criteria	Process
funding		by	for		
	on outcomes			schemes within	Division and
	relating to			the LTP.	then approved
	transport. There				by the Cabinet
	are times when				Member for
	these outcomes				Transportation.
	overlap with				
	flood risk				
	outcomes				
	allowing joint				
	funding.				

Table 1: Sources of available funding for managing Flood and coastal erosion in Sefton

#### 4.2 Revenue funding and allocation to activities

Table 2 sets out the revenue funding currently allocated (2015/16) for flood and coastal erosion risk management, its allocation and the consequences of reducing or ceasing funding for any of the activities, the table is colour coded to relate to the outcomes and activities in figure 1.

The same table is used in the Service Delivery Plan where it is extended to include specific deliverables and performance measures. The table is also found in the Local Flood and Coastal Erosion Risk Management Strategy to provide an overview of the management of this risk in Sefton.



Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
Understanding	Identify and	• Monitoring of a	• Regular technical and	An understanding of	63,055	22%
risk to our	review flood	range of conditions	non-technical reports	risk underpins our		
communities	and coastal	• Recording flood	for coastal erosion and	decisions on what to		
	erosion risk	and coastal erosion	tidal flood risk	do to manage the risk,		
		events	• Develop	informs the plans of		
		• Modelling of	Investigations policy	others who might		
		systems	and reporting	influence the risk and		
		Communicating	procedure	underpins any		
		the risk	Consolidation of risk	application for external		
			information for	funding to address the		
			communication	risk. A reduction in or		
				ceasing of funding		
				may result in an		
				increase in risk and		
				will certainly reduce, if		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
				not eliminate, our		
				ability to draw in		
				external funding to		
				address the risk.		
	Develop plans	Develop and	Satisfy legislative	A clear statement of		
	that set out and	maintain:	requirements for a	risk and how it is to be		
	prioritise our	<ul> <li>Local Flood Risk</li> </ul>	Local Flood Risk	managed is a		
	actions based	Strategy	Strategy and Flood	legislative requirement		
	on our	Preliminary Flood	Risk Management	and will also be a		
	understanding	Risk Assessment	Plans.	requirement inn order		
	of risk	• Flood Risk	• Develop, maintain	to access government		
		Management Plan	and review other plans	grant aid. A reduction		
		Shoreline	as necessary and take	in or ceasing of		
		Management Plan	forward actions	funding will certainly		
		Surface Water	recommended in them	reduce, if not		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
		Management Plan	on a prioritised basis	eliminate, our ability		
		Coastal Change		to draw in external		
		Study		grant aid to address the		
		Catchment Plans		risk.		
		(Flood Risk				
		Management Plans)				
	Inform the	Local Plan	• Input fully to plans	Prevention of any	•	
	development	• Strategic Flood	to maximise	avoidable increase in		
	of plans where	Risk Assessment	opportunities and	risk by using our		
	flood and	Green Space	minimise adverse	understanding of the		
	coastal erosion	• Habitat	impacts in relation to	risk to inform other		
	risk is a factor	Management	flood and coastal	plans is a particularly		
		• Coastal	erosion risk	cost effective way of		
		Management	management	managing the risk. A		
				reduction in or ceasing		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
				of funding would lead		
				to an increase in risk.		
	Inspect and	Develop and	• A database	The Council is		
	record our	maintain a database	containing information	responsible for a		
	assets and	containing	on known assets	number of flood and		
	where	information about	• A prioritised	coastal erosion risk		
	necessary 3rd	assets important to	inspection regime	management assets, in		
	party assets	flood risk	• A programme of	order for these to be		
		management	work to complete	kept in a safe		
		• Identify and	documentation of	condition and to		
		designate assets	assets	perform their function		
		which are in third		they must be inspected		
		party ownership and		and maintained. A		
		although not their		reduction in or ceasing		
		primary function		of funding would lead		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
		are important for		to an increase in risk		
		flood risk		and also expose the		
		management		Council to financial		
				liability in the event of		
				accidents due to their		
				unsafe condition or		
				damage due to their		
				failure.		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
Avoiding	Work via the	Develop and	Discharge duties	Prevention of any	37,970	14%
increase of	planning	maintain evidence	required of a Lead	avoidable increase in		
risk to our	process	relating to flood risk	Local Flood Authority	risk by using our		
communities		in the format of the	such as a statutory	understanding of the		
		Strategic Flood	consultee for assessing	risk to inform planning		
		Risk Assessment	flood risk implications	decisions is a		
		(SFRA) to inform	from developments,	particularly cost		
		the Local Plan. The	through the planning	effective way of		
		most recent update	process.	managing the risk. A		
		of the SFRA has	• Production and	reduction in or ceasing		
		been completed in	application of local	of funding would lead		
		20132013	FRA guidance	to an increase in risk.		
		• As and when the	• Advise on Planning			
		relevant sections of	applications in			
		the Flood and Water	accordance with			
		Management Act	legislation and			
		2010 are enacted we	guidance			
		will establish and				
		operate a SUDS				
		(Sustainable				
		Drainage) Approval				

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
	Administer	• Establish	• Put in place	Prevention of any		
	powers in	consenting	procedures for	avoidable increase in		
	relation to	procedures and	consenting works to	risk by using the		
	consenting for	raise awareness of	ordinary watercourses	powers provided to the		
	ordinary	need for consents	and raise awareness of	Council is a		
	watercourses,	• Review and enact	the need to seek	particularly cost		
	coast	bylaws	consent for such	effective way of		
	protection act	Review	works.	managing the risk. A		
	and bylaws	procedures and	• Put in place	reduction in or ceasing		
		enact	procedures for	of funding would lead		
		recommendations	consenting works	to an increase in risk.		
		relating to the Coast	controlled under the			
		Protection Act	Coast Protection Act			
			and raise awareness of			
			the need to seek			

Outcome	Activity	Actions	Outputs in Strategy period (2015-2018)	Consequences of reduction in or ceasing of funding	Total budget to support this outcome £	% of total budget
	Advising 3rd parties of their maintenance responsibilities and where necessary intervene	<ul> <li>Communicate</li> <li>riparian duties</li> <li>Identify issues or</li> <li>receive in</li> <li>complaints relating</li> <li>to lack of</li> <li>maintenance</li> <li>Identify and enter</li> </ul>	<ul> <li>consent for such works.</li> <li>Review bylaws that it would be beneficial to enact and commence the process of enactment.</li> <li>Clear procedures for dealing with riparian issues</li> </ul>	Prevention of any avoidable increase in risk by using the powers provided to the Council is a particularly cost effective way of managing the risk. A		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
		into negotiations		reduction in or ceasing		
		with riparian		of funding would lead		
		owners		to an increase in risk.		
		• Where				
		negotiations fail				
		commence				
		enforcement				
		proceedings				
		• Where necessary				
		undertake works				
		ourselves				

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
Reducing risk	Develop and	• Identify	• Review and re-tender	The Council is	169600	57%
to our	implement a	catchments and	works contracts	responsible for a		
communities	prioritised	associated critical	• Develop and start a	number of flood and		
	maintenance	infrastructure	programme of work to	coastal erosion risk		
	programme	• Develop and	identify critical	management assets, in		
		implement an asset	infrastructure in each	order for these to be		
		management plan	drainage area	kept in a safe		
		which will include a	Commence	condition and to		
		prioritised	development of an	perform their function		
		maintenance plan	asset management plan	they must be inspected		
		based on the		and maintained. A		
		number of		reduction in or ceasing		
		properties at risk		of funding would lead		
		and the		to an increase in risk		
		vulnerability of the		and also expose the		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
		resident		Council to financial		
				liability in the event of		
				accidents due to their		
				unsafe condition or		
				damage due to their		
				failure.		
	Undertake	Respond to reactive				
	reactive	maintenance needs				
	maintenance	on a prioritised				
		basis				

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
	Develop a	• Identify capital	• Development of a	In order to draw in		
	programme of	maintenance and	justified forward plan	external funding for		
	improvement	improvement works	listing proposed works	the purpose of		
	works	•Develop a forward	Submission of	reducing risk it is		
		plan and bid for	forward plan for grant	necessary to develop a		
		funding to	aid (indicative stage	programme and apply		
		undertake the work	only)	for funding. A		
		• Implement works	• Implementation of	reduction in or ceasing		
		when funds become	works granted funding	of funding will		
		available		certainly reduce, if not		
				eliminate, our ability		
				to draw in external		
				grant aid to address the		
				risk.		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
Reducing	Work in	•Share our	• Development of a	A significant number	18,750	7%
consequences	partnership	understanding of	communications	of our communities		
to our	with our	flood and coastal	strategy	will remain at risk		
communities	communities	erosion risk	• Development of basic	despite our other		
	to increase	• Discuss with	communication	actions, all we can do		
	their resilience	communities	materials	for them is seek to		
		options for	Commence	reduce the		
		increasing their	implementation of	consequences of		
		resilience	communication	flooding and coastal		
		Provide advice	strategy	erosion by discussing		
		and support on		with them the risk and		
		what to do before		actions they can take		
		during and after a		to them and by taking		
		flood		limited actions when		

Outcome	Activity	Actions	Outputs in Strategy	Consequences of	Total budget	% of total
			period (2015-2018)	reduction in or	to support	budget
				ceasing of funding	this outcome	
					£	
	Develop and	Emergency Plan	• Review the	flooding occurs. A		
	implement	Resilience Plan	emergency and	reduction in or ceasing		
	plans for		resilience plans for	of funding would lead		
	Council		flooding	to an increase in		
	actions in the			consequences to our		
	event of			communities.		
	flooding					
	occurring					
Total Budget		•		•	289375	

Table 2: Details of costs associated with the delivery of Flood and Coastal Erosion Risk Management in Sefton (only those costs managed by the Flood and Coastal Erosion Risk Management Team are shown here).

When floods occur, even relatively shallow depths of a few centimetres, they can cause significant damage costing tens of thousands of pounds to repair. A typical cost would be £40,000 per property per event with the residents being displaced from their property for six months. Flooding also causes health impacts both physical and mental, short term and long term. It also causes disruption to communities and their normal activities. Coastal erosion cannot be insured for. Residents facing this risk have to cover the losses themselves and are also responsible for the demolition of their property and the removal of the debris.

Box 1: Clarification of the consequences of flood and coastal erosion risk

#### 4.3 Capital funding

The following table sets out the capital investment that has been identified within the medium term plan submission to the Environment Agency. The status of the funding for each scheme is set out later in this section but ranges from unapproved and not yet clearly defined to approved schemes that are being implemented.

Scheme	Total applied for in MTP* 2016 - 2027/28 (£)	Funding source
Crosby Marine Lake to Formby Point Strategy Delivery Programme	2,724,000	FDGiA and Other contributions
Formby Strategic Flood Risk Management Programme	50,000	Local Levy
Sefton Strategic Surface Water Management Plan Delivery Programme	2,040,000	FDGiA
North West Strategic Regional Monitoring Programme (Sefton's allocation)**	258,174	FDGiA
Merseyside Strategic Groundwater Flood Risk Pilot Strategy (Sefton's allocation)**	76,800	Local Levy and FDGiA
Merseyside Natural Flood Management Study (initial phase £30,000 approved)	170,000	FDGiA
Four Acres Multi Agency Flood Options and Asset Management Plan (35,000 approved rest still need to be approved)	205,000	FDGiA
River Alt Training Study	435,000	FDGiA
Ainsdale and Birkdale Land Drainage Study	50,000	FDGiA
Sefton Watercourses Under Highways Study	255,000	FDGiA
The Nile Investigation	90,000	FDGiA
The Pool Investigation	90,000	FDGiA
Seaforth and Litherland	90,000	FDGiA
Hall Road rubble scheme	50,000	Sefton Capital
Total	6,583,974	

Table 3: Summary of Capital investment applied for, current approved figures can be seen by looking at the Council's capital programme

\*The MTP (Medium Term Plan) sets out funding needs for Sefton to the Environment Agency who administer Flood Defence Grant in Aid (FDGiA)

\*\*Sefton will be the lead authority managing larger budgets for other partners in the region or North West. This figure is for a proportion of the much larger budget specifically for Sefton works.

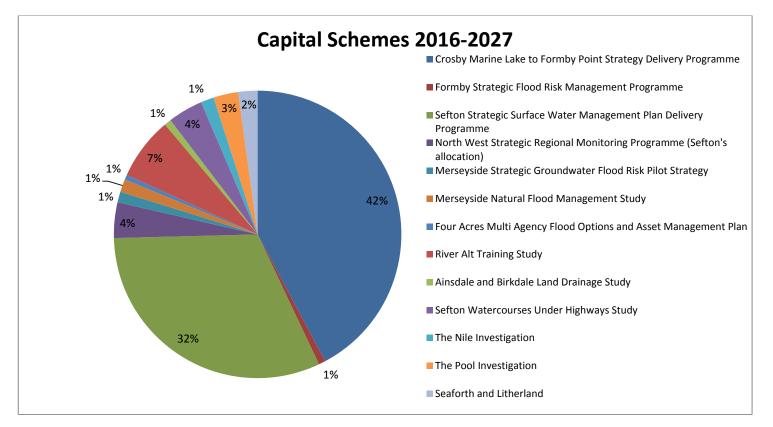


Figure 2: Summary of proposed Capital spending for FCERM in Sefton. Updated October 2016

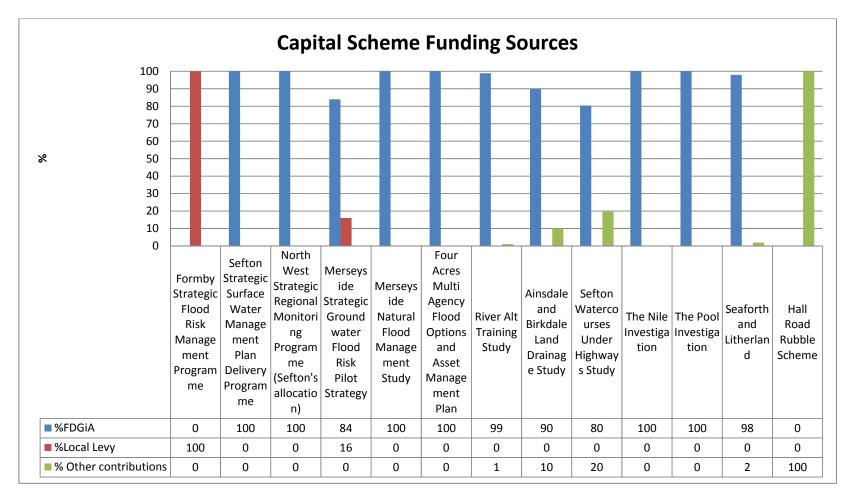


Figure 3: Summary of proposed Capital scheme funding sources for FCERM in Sefton. Updated October 2016

#### 4.4 Detail of each Capital project scheme bid for medium term plan 2016

This section sets out capital schemes; they range in status from fully funded to outline projects where the nature and extent of any intervention has yet to be determined. Because of the long lead-in time for some projects, especially major coastal projects, the actual need for funding may be up to 20 years in the future. It will be made clear what future funding implications may be and what funding is being sought at this time.

#### 4.4.1 Crosby Marine Lake to Formby Point Strategy for Coastal Defence

#### Initial funding to develop options to be requested

Formal Application for funding has been made in 2016 for scheme development and approved.

#### Included within the Capital Programme.

Has been included in the Medium Term Plan for Flood Defence Grant in Aid and has been discussed with United Utilities as they have assets at risk.

The hard defences between the docks and Hall Road were constructed between 1970 and 1975 whilst the rubble protection to the north was deposited between the 1930s and 1960s. The hard defences are expected to have a maximum lifespan of sixty years while the rubble defences are eroding posing a current issue in relation to the release of contaminated material and future issues to United Utilities and Council infrastructure. The frontage to Hightown has recently had work undertaken which defers any major intervention date to the 2050s. From the River Alt to Formby Point there are no major interventions proposed.

The strategy considering this frontage (approved 2010) was written before recent changes to funding and assumed that a cost benefit ratio greater than 1 made works viable. On this basis work to replace the defences north of the swimming baths are considered viable but not to the south. To the south it has been assumed that the defences would be maintained to the 2030s whilst a decision is taken on whether to abandon or replace.

33

Any assumption for replacement assumes the use of rock armour as this is the cheapest option. North of Hall Road it is assumed that there would be limited works to protect the pumping station.

There has been a recent change in grant aid funding from the Environment Agency which means that we can get grant aid as a contribution to a scheme rather than having to justify the complete scheme on economic grounds. There has also been more pressure on grant aid which normally requires a return of 5 to 1 on investments and this can be as high as 8 to 1 depending on the demand for grant aid within England. Since the study we have also identified asbestos contamination in the eroding ground north of Hall Road.

We have uncertainties around the choice of abandon or rebuild, construction/decommissioning costs, potential funders and the optimum time to cease maintenance and either rebuild or abandon. There is a cost associated with understanding costs and intervention timings. Whilst the structure may be able to stand until the 2030s the costs of maintenance will increase towards the end of its life and this date is a broad assumption until we are able to undertake intrusive investigation.

To give an idea of the scale of costs for the rebuild option an initial range of  $\pounds 25-35$  million should be considered with a likely grant aid contribution of circa 20% and the potential for a contribution from United Utilities unless they decide to relocate their infrastructure. A refinement of costs and timings can be established by 2016 with a lead in time of circa 5 years for the construction which would have to be spread over

several years.

34

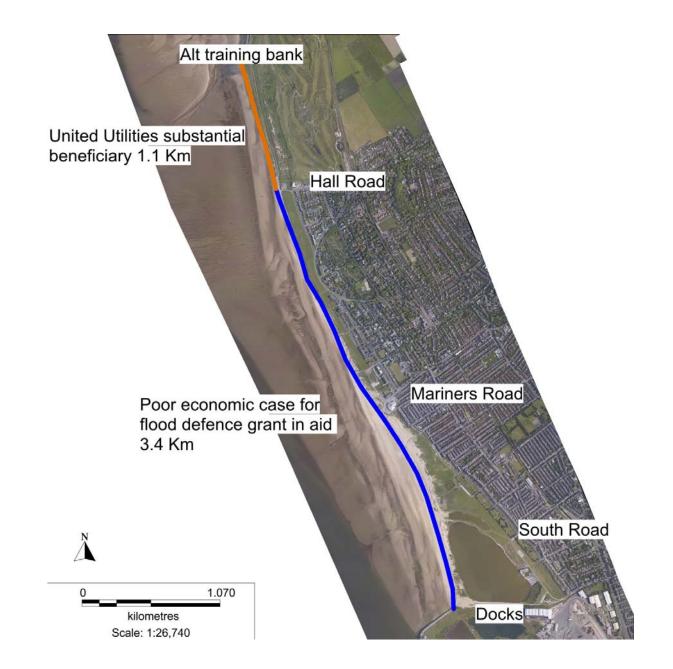


Figure 4: Map of scheme area

#### 4.4.2 Formby Strategic Flood Risk Management Programme

#### **Included in the Capital Programme (2015-2016)**

 $\pm$ 50,000 fully funded from Local Levy (status – approved by Regional Flood and Coastal Committee), no on-going costs, no exit costs. Potential to identify future works that could be subject to a future funding bid.

Formby area has had a number of recent flooding incidents primarily from surface water. The area was identified within the Surface Water Management Plan and Preliminary Flood Risk Assessment as being at risk of significant flooding. Disparate schemes have led to limited benefit and a coordinated approach is required to reduce flood risk in Formby. A variety of options will be considered and implemented, including attenuation, resilience, re-routing watercourse and up-grading watercourses to deliver a reduction in flood risk.

## 4.4.3 Sefton Strategic Surface Water Management Plan Delivery Programme

Requires approval to bid for external funds subject to further approval prior to any contractual commitment

£2,040,000 Grant aid with possible requirement for contributions (status – flagged in Environment Agency Medium Term Plan – no approval) any infrastructure will require maintenance. **Delayed in medium term plan** following local choices assessments until 2019.

A number of separate schemes have been identified within the Surface Water Management Plan and further updates to the models have been made that have refined the details of these schemes. This programme will also take forward the finding of the Formby Strategic Study which focuses on the detailed issues within that area. The schemes will aid in the delivery of flood risk reduction within Sefton. There will be opportunities for collaborative working with other Flood Risk Management Authorities. Depending on the schemes identified there may be a requirement for a contribution to secure grant aid funding.

#### 4.4.4 North West Strategic Regional Monitoring Programme

Already included in the Capital Programme

 $\pounds 258,174$  for Sefton's elements of the programme (fully funded through grant aid)

New 5 year programme agreed with Environment Agency. Annual funding allocations will be received

Coastal monitoring is undertaken to help us understand how the coast is changing, inform decisions around how we manage coastal erosion and tidal flood risk and inform detailed design of any interventions. This is a coordinated programme across the North West of England that captures, validates and stores coastal monitoring data for this purpose.

#### 4.4.5 Merseyside Strategic Groundwater Flood Risk Pilot Strategy

#### **Included in the Capital Programme**

Of the £384,000 regional project allocation Sefton has been allocated £76,800 of which £60,000 is fully funded from Local Levy (status – approved by Regional Flood and Coastal Committee), with an indication that the balance will be approved when required.

Groundwater flooding impacts on a number of properties across Merseyside. The susceptibility to groundwater flooding maps show large areas at high or very high risk of flooding across the county. However, there are a number of recorded events in areas at low risk that appear to follow fault lines. This pilot strategy seeks to establish a series of monitoring point across the county to better understand the localised flood risk and complement the existing EA network. The flood risk maps will be refined with the new information and this will allow appropriate action to be undertaken to reduce flood risk to properties. Trigger levels will be identified that could lead to the development of a warning system.

#### 4.4.6 Merseyside Natural Flood Management Study

Initial £30,000 bid for, and approved, to undertake the initial modelling for the work. Subsequent bids will be made following the review of modelling assessment.

The study would undertake a desktop study to assess feasibility of implementing this approach within the Merseyside area. The study would identify sites that would potentially be suitable for natural flood management techniques, recommend appropriate solutions in these sites and provide an outline cost for implementation. An assessment of the reduction in flood risk to properties would be included in this process. The sites would be prioritised on viability and flood risk reduction. This list would then lead to a programme of works over the subsequent years

#### 4.4.7 Fouracres Multi Agency Flood Options and Asset Management Plan

#### **Included in the Capital Programme**

£35,000 fully funded from Grant Aid (status – approved by Regional Flood and Coastal Committee), no on-going costs other than existing maintenance costs, no exit costs. Potential to identify future works that could be subject to a future funding bid.

Multi Agency assets need to be properly managed and maintained to ensure flood risk is minimised. The site is bounded on two sides by two main rivers. United Utilities public sewers, which Sefton Council highway gullies drain into, discharges into these main rivers. Tide locking of systems is a source of flooding by preventing the free discharge of the public sewer. 25 properties were flooded in September 2012. Since then some improvements have been made to the system, however, a flood risk management options and an asset management plan need to be produced to ensure all assets are operating effectively together and to identify options to minimise the remaining flood risk.

#### 4.4.8 River Alt Training Study

Bid approved for £50,000 for initial study of a total scheme worth £435,000. Local choices has brought this forward in the programme to 2016-2017 Formal Application made and added to the capital programme.

Sediment drift along the Sefton Coast pushes the River Alt in a southerly direction from where it emerges at Hightown towards Crosby. Historically this caused erosion of the bank and the loss of several properties. A training bank was established in the 1930's to divert the river out to sea. The condition of the bank is deteriorating and a breach could occur at anytime under the right conditions. Should the Alt breach the training bank it would put the coastline at increased rates of erosion and 25 properties, the terminal end of coastal defences and contaminated waste ground at increased risk . Along its path before the training bank there are a number of structures that 'control' the current course of the river.

A study needs to be undertaken to identify to optimum intervention date and method to maintain the trained position of the river channel. The influence of the control structures needs to be understood and the identification of additional structure/works, modelled, costed and programmed.

#### 4.4.9 Ainsdale and Birkdale Land Drainage Study

Requires approval to bid for external funds subject to further approval prior to any contractual commitment, likely to require contributions to secure funding £50,000. Following local choices this has been delayed to

The land drainage system for parts of Ainsdale (200 properties) and Birkdale (25 properties) was designed to drain through a small sand dune system through a network piped and open watercourses and onto the foreshore. Since the system was build the dune system has accreted significantly and the level of the foreshore has increase. This is severely restricting the free discharge of surface water onto the foreshore. Beach levels in some area are higher than the top of pipe. The dune system

and foreshore are now designated nationally and internally. The system requires significant maintenance and intrusion into the designated habitat. The project will undertake a system wide approach to reviewing the operation of the drainage network and look at options that could satisfy the land drainage requirements and provide habitat benefits. These options would be prioritised and costed.

A study needs to be undertaken to identify to optimum intervention date and method to maintain the trained position of the river channel. The influence of the control structures needs to be understood and the identification of additional structure/works, modelled, costed and programmed.

#### 4.4.10 Sefton Watercourses Under Highways Study

Requires approval to bid for external funds subject to further approval prior to any contractual commitment, likely to require contributions to secure funding £255,000. Programmed for 2017.

There are numerous watercourses within Sefton that pass under the highway, this includes both ordinary watercourses and main river. There are many location where the culvert under the highway acts as a constriction and restricts flow rates leading to increased flood risk. Since these culverts were build there has been significant urban development leading to increased flows in these watercourse. The condition of many of these is unknown and requires mapping, inspecting and modelling.

A study is required to understand the system, model flood risk and identify programme of works to reduce flood risk.

#### **4.4.11 The Nile Investigation**

In year funding opportunity realised for £90,000. Bid approved and added to the capital programme. Project works to be undertaken in conjunction with the pool to achieve efficiencies.

The Nile watercourse drains a significant part of Birkdale and Southport, with approximately 5000 properties in its catchment. Its known starting point is in Birkdale and is culverted all the way through Southport, picking up surface water drainage systems on its route, before heading back up to Birkdale and discharging onto the beach.

The majority of the watercourse has been culverted since Southport developed over 100 years ago. Over time the watercourse has had more connections added to it and its status and capacity are unknown. A study is required to understand the system, model flood risk and identify programme of works to reduce flood risk.

#### 4.4.11 The Pool Investigation

In year funding opportunity realised for £90,000. Bid approved and added to the capital programme. Project works to be undertaken in conjunction with the pool to achieve efficiencies.

The Pool watercourse drains a significant part of Southport, with approximately 3000 properties in its catchment, starting at Blowick (SD 3667 1679) it meanders through farmland, a golf course and a historic hall, taking in surface water drains along its course. It then enters the lake at the Botanic Gardens, from that point onwards, as Southport developed, the watercourse has been culverted, all the way to its discharge point into Three Pools Waterway and this stretch is within Flood Zones 3. Over time the watercourses has had more connections added to it and its status and capacity are unknown.

During periods of moderate rainfall the highway drainage systems, that connect with The Pool, back up as they are unable to discharge into the watercourse, causing ponding on the highway. Along the culverted section, a number of properties have reported flooding to their gardens, stopping just before entering their properties, with each report a limited investigation is carried out.

#### 4.4.12 Seaforth and Litherland Strategic Flood Risk Management Programme

This has been delayed and will be reviewed subject to resources being available to deliver. Requires approval to bid for external funds subject to further approval prior to any contractual commitment, likely to require contributions to secure funding £140,000. Local choices has brought this forward in the programme to 2016-2017 Formal Application needs to be made for start in 2016.

Needs to be added to Capital Programme once approved.

Seaforth and Litherland area has had a number of recent flooding incidents primarily from surface water. The area was identified within the Surface Water Management Plan and Preliminary Flood Risk Assessment as being at risk of significant flooding. Disparate schemes have led to limited benefit and a coordinated approach is required to reduce flood risk in the area. A variety of options will be considered and implemented, including attenuation, resilience, re-routing watercourse and up-grading watercourses to deliver a reduction in flood risk.

#### 4.4.13 Hall Road Rubble scheme

Scheme would not benefit from Environment Agency Grant in Aid due to lack of properties at risk. However, seeking contributions from United Utilities and Sefton Councils Capital funds assigned for asbestos management in this area has allowed us to consider a larger scheme. An initial £50,000 from Sefton's Capital pot has been awarded to develop the scheme.

During winter 2013 storms this section of coastline was significantly affected loosing up to 10m. This has triggered the need to assess defences in this area. There are no properties at risk in the foreseeable future and as such would not qualify for Environment Agency Grant in Aid. A United Utilities rising main sewer runs along the length behind this section. As such we are in discussion about the scale of contribution from United Utilities to support a scheme. The made ground is heavily contaminated with asbestos and Sefton Council has reserved capital funding to manage the risk posed to the public. Option analysis identifies encapsulation on site, as the most cost effective way of managing the risk form asbestos. To achieve this would require the securing of the coastline. Consequently a jointly funded project to secure this length is being developed.

## 5.0 Prioritising flood and coastal erosion risk management in Sefton

**5.1** How is flood and coastal erosion risk management funding prioritised in Sefton?

It is not possible to prevent all flooding, and with limited resources we need to be able to prioritise our flood risk management work. We appreciate that flood risk is a concern for many of our communities, and we aim to mitigate flood risk wherever practicable. A key principle of the Flood and Coastal Erosion Risk Management Strategy is that investment will be prioritised in areas at greatest risk from flooding. Prioritisation will be based on the most up to date information and will ensure that resources are directed to those areas with the highest demonstrable level of local flood risk. This prioritisation will be revisited and adjusted accordingly as our understanding of local flood risk improves over time and as new information becomes available. Grant aid, that is bid for via the Environment Agency, is prioritised based on the number of homes benefiting from any scheme weighted in favour of areas identified as experiencing social deprivation. Whilst it is possible for some schemes to score so highly that they can receive 100% grant aid most will require a contribution from other sources to secure some grant aid, this is done on a scoring system so varies from scheme to scheme. The Council will seek contributions where possible and where a contribution can secure significant benefits will consider making

a capital or revenue contribution on a case by case basis.

## 6.0 Monitoring and review

#### 6.1 How often will this investment Plan be reviewed?

The Investment Plan will be reviewed after three years and monitored annually in conjunction with the Flood and Coastal Erosion Risk Management Strategy and the Service Delivery Plan.



## 7.0 Further reading

Sefton Council Flood and Costal Erosion Risk Management Strategy http://www.sefton.gov.uk/advice-benefits/crime-and-emergencies/floodingadvice.aspx

Sefton Council Flood and Coastal Erosion Risk Management Service Delivery Plan <a href="http://www.sefton.gov.uk/advice-benefits/crime-and-emergencies/flooding-advice.aspx">http://www.sefton.gov.uk/advice-benefits/crime-and-emergencies/flooding-advice.aspx</a>

National Flood and Coastal Erosion Risk Management Strategy https://www.gov.uk/government/publications/national-flood-and-coastal-erosion-riskmanagement-strategy-for-england

